EXPLANATORY STATEMENT SUBMITTED BY MR. ROGERS OF KENTUCKY, CHAIRMAN OF THE HOUSE COMMITTEE ON APPROPRIATIONS, REGARDING THE HOUSE AMENDMENT TO THE SENATE AMENDMENT ON H.R. 3547, CONSOLIDATED APPROPRIATIONS ACT, 2014

The following is an explanation of the Consolidated Appropriations Act, 2014:

The Act contains the twelve regular appropriations bills for fiscal year 2014. The divisions contained in the Act are as follows:

- Division A—Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2014;
- Division B—Commerce, Justice, Science, and Related Agencies Appropriations Act, 2014;
- Division C—Department of Defense Appropriations Act, 2014;
- Division D—Energy and Water Development and Related Agencies Appropriations Act, 2014;
- Division E—Financial Services and General Government Appropriations Act, 2014;
- Division F—Department of Homeland Security Appropriations Act, 2014;
- Division G—Department of the Interior, Environment, and Related Agencies Appropriations Act, 2014;
- Division H—Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 2014;
- Division J—Legislative Branch Appropriations Act, 2014;
- Division K—Department of State, Foreign Operations, and Related Programs Appropriations Act, 2014; and

Section 3 of the Act states that, unless expressly provided otherwise, any reference to "this Act" contained in any division shall be treated as referring only to the provisions of that division.

Section 4 of the Act specifies that this explanatory statement shall have the same effect with respect to the allocation of funds and implementation of this legislation as if it were a joint explanatory statement of a committee of conference.

Section 5 of the Act provides a statement of appropriations.

Section 6 of the Act states that each amount designated by Congress as being for Overseas Contingency Operations/Global War on Terrorism is contingent on the President designating all such amounts and transmitting such designations to Congress. The provision is consistent with the requirements in the Budget Control Act of 2011 for Overseas Contingency Operations/Global War on Terrorism designations by the President.

Section 7 of the Act addresses possible technical scorekeeping differences for fiscal year 2014 between the Office of Management and Budget and the Congressional Budget Office.

Section 8 of the Act includes the text of the Senate amendment to H.R. 3547, relating to launch liability extension.

The Act does not contain any congressional earmarks, limited tax benefits, or limited tariff benefits as defined by clause 9 of rule XXI of the Rules of the House of Representatives.

DIVISION A—AGRICULTURE, RURAL DEVELOPMENT, FOOD AND DRUG ADMINISTRATION, AND RELATED AGENCIES APPROPRIATIONS ACT, 2014

CONGRESSIONAL DIRECTIVES

The explanatory statement remains silent on provisions that were in both the House Report (H.Rpt. 113-116) and Senate Report (S.Rpt. 113-46) that remain unchanged by this agreement, except as noted in this explanatory statement.

The agreement restates that executive branch wishes cannot substitute for Congress' own statements as to the best evidence of congressional intentions, which are the official reports of the Congress. The agreement further points out that funds in this Act must be used for the purposes for which appropriated, as required by section 1301 of title 31 of the United States Code, which provides: "Appropriations shall be applied only to the objects for which the appropriations were made except as otherwise provided by law."

The House and Senate report language that is not changed by the explanatory statement is approved and indicates congressional intentions. The explanatory statement, while repeating some report language for emphasis, does not intend to negate the language referred to above unless expressly provided herein.

In cases in which the House or the Senate have directed the submission of a report, such report is to be submitted to both the House and Senate Committees on Appropriations no later than 60 days after enactment, unless otherwise directed.

Hereafter, in Division A of this statement, the term "the Committees" refers to the Committee on Appropriations of the House of Representatives and the Senate.

TITLE I—AGRICULTURAL PROGRAMS

PRODUCTION, PROCESSING AND MARKETING

OFFICE OF THE SECRETARY

INCLUDING TRANSFERS OF FUNDS

The agreement provides $93,778,000 for the Office of the Secretary.

The following table reflects the agreement:

<table>
<thead>
<tr>
<th>Office of the Secretary</th>
<th>$5,011</th>
</tr>
</thead>
<tbody>
<tr>
<td>Office of Tribal Relations</td>
<td>498</td>
</tr>
<tr>
<td>Office of Human and Natural Resource Conservation</td>
<td>1,486</td>
</tr>
<tr>
<td>Office of Advocacy and Outreach</td>
<td>1,200</td>
</tr>
<tr>
<td>Office of Rural Affairs</td>
<td>23,500</td>
</tr>
<tr>
<td>Departmental Administration</td>
<td>12,760</td>
</tr>
<tr>
<td>Office of Agriculture</td>
<td>3,869</td>
</tr>
<tr>
<td>Office of Communications</td>
<td>8,665</td>
</tr>
<tr>
<td>Total: Office of the Secretary</td>
<td>$43,778</td>
</tr>
</tbody>
</table>

During fiscal year 2013, the Department of Agriculture (USDA) failed to communicate to the Committees information related to a number of Congressional priorities. In particular, the Department failed to provide timely updates on major spending changes for the Modernize and Innovate the Delivery of Agricultural Systems and the Rental Assistance Program among others. In fiscal year 2014 and beyond, it is incumbent upon USDA to promptly notify the Committees in writing and via briefing on major changes in projects or programs in order for the Committees to fulfill their oversight responsibilities.

The agreement reiterates that reports requested by the Committees are an important component of congressional oversight. The Department is consistently delinquent in submitting these reports, especially due to excessively long reviews in the Office of the Secretary. The Secretary is directed to ensure that the dates and directives, which are...
January 15, 2014

CONGRESSIONAL RECORD—HOUSE

H507

DIVISION B—COMMERCE, JUSTICE, SCIENCE, AND RELATED AGENCIES APPROPRIATIONS ACT, 2014

Report language included in House Report 113-78 ("the House report") or Senate Report 113-78 ("the Senate report") that is not changed by this explanatory statement or this Act is approved.

The explanatory statement, while repeating some language from the House report, is intended to negate the language referred to above unless expressly provided herein. In cases where both the House report and the Senate report address a particular issue not specifically addressed in the explanatory statement, the House report and the Senate report should be read as consistent and are to be interpreted accordingly.

Each department and agency funded in this Act shall follow the directions set forth in this Act and the accompanying statement and shall not reallocate resources or reprogram activities except as provided herein. Reprogramming procedures shall apply to: funds in this Act; unobligated balances from previous appropriations Acts that are available for obligation or expenditure in fiscal years 2013; appropriated resources such as fee collections that are needed to meet program requirements in fiscal year 2014. These procedures are specified in section 505 of this Act.

Any reprogramming request shall include any out-year budgetary impacts and a separable program of program or mission impacts on estimated carryover funds. Any program, project, or activity cited in this statement, or in the House report or the Senate report required by this Act or statement, shall be construed as the position of the Congress and shall not be subject to reprogramming without the prior approval of the Committees. Further, any department or agency funded in this Act which plans a reduction-in-force shall notify the Appropriations Committees of the House and Senate by letter no later than 30 days in advance of the date of any such planned personnel actions.

When a department or agency submits a reprogramming or transfer request to the Appropriations Committees of the House and Senate and does not receive identical responses from the House and Senate, it shall be the responsibility of the department or agency to determine the differences between the two bodies before proceeding. If reconciliation is not possible, the department or agency is authorized to implement the reprogramming or transfer request as described in this Act.

In compliance with section 535 of this Act, the Departments of Commerce and Justice, the National Aeronautics and Space Administration and the National Science Foundation shall submit reprogramming plans, signed by the respective department or agency head, for the Committees’ review no later than 30 days after the enactment of this Act.

TITLE I—DEPARTMENT OF COMMERCE

INTERNATIONAL TRADE ADMINISTRATION

OPERATIONS AND ADMINISTRATION

This Act includes $470,000,000 in total resources for the programs of the International Trade Administration (ITA). This amount is offset by $9,439,000 in estimated fee collections, resulting in a direct appropriation of $460,561,000. Within this amount, no less than $320,000,000 shall be designated for Global Market activities, subject to section 565 reprogramming requirements of this Act. Language in the House and Senate reports regarding U.S. Export Assistance Centers is adopted but modified to clarify that ITA shall brief the Committees on Appropriations regarding these matters no later than 30 days after enactment of this Act.

SelectUSA.—The agreement includes up to $7,000,000 for SelectUSA activities. SelectUSA entities shall not encourage investment in the United States by state-owned entities.

Interagency Trade Enforcement Center (ITEC).—The agreement includes up to $7,500,000 for ITC. The agreement acknowledges the concerns in the House report regarding reimbursement to ITC and agencies that may transfer or reprogram funds in accordance with existing authorities and section 565 of this Act. However, the agreement underscores concern raised with respect to transferring funds to other agencies. Further guidance regarding this matter is included elsewhere in this statement under the heading "Office of the United States Trade Representative." ITA shall submit detailed spending plans for SelectUSA and ITC with the fiscal year 2014 Department of Commerce spending plan.

BUREAU OF INDUSTRY AND SECURITY

OPERATIONS AND ADMINISTRATION

This Act includes $301,650,000 for the Bureau of Industry and Security.

ECONOMIC DEVELOPMENT ADMINISTRATION

This Act includes $246,600,000 for the programs and administrative expenses of the Economic Development Administration (EDA).

ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

This Act includes $200,000,000 for Economic Development Assistance Programs. Funds are to be distributed as follows: any deviation of funds shall be subject to the procedures set forth in section 566 of this Act:

<table>
<thead>
<tr>
<th>Program</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Public Works</td>
<td>$96,000,000</td>
</tr>
<tr>
<td>Planning</td>
<td>10,000,000</td>
</tr>
<tr>
<td>Technical Assistance</td>
<td>11,000,000</td>
</tr>
<tr>
<td>Research and Surveys</td>
<td>10,000,000</td>
</tr>
<tr>
<td>Trade Adjustment Assistance</td>
<td>15,000,000</td>
</tr>
<tr>
<td>Economic Development</td>
<td>15,000,000</td>
</tr>
<tr>
<td>Economic Development Organization</td>
<td>5,000,000</td>
</tr>
<tr>
<td>Economic Development Reinvestment Program</td>
<td>15,000,000</td>
</tr>
<tr>
<td>Total</td>
<td>$200,000,000</td>
</tr>
</tbody>
</table>

Assistance for coal mining communities.—The agreement includes $2,000,000 for Economic Development Assistance Programs for assistance for coal mining communities.

PERIODIC CENSUSES AND PROGRAMS

This Act includes $699,000,000 for periodic censuses and programs. The agreement does not include Senate language designating specific funding levels for the American Community Survey.

NATIONAL TELECOMMUNICATIONS AND INFORMATION ADMINISTRATION

This Act includes $46,000,000 for the salaries and expenses of the National Telecommunications and Information Administration.

UNITED STATES PATENT AND TRADEMARK OFFICE

This Act includes $550,000,000 for the salaries and expenses of the United States Patent and Trademark Office (USPTO) $3,024,000,000, the full amount of offsetting fee collections estimated for fiscal year 2014.

Patents End-to-End.—The agreement adopts House and Senate report language regarding the Patents End-to-End program, and the USPTO shall submit a report on these matters to the Committees on Appropriations no later than 30 days after enactment of this Act.

NATIONAL INSTITUTE OF STANDARDS AND TECHNOLOGY

This Act includes $550,000,000 for the National Institute of Standards and Technology (NIST).

SCIENTIFIC AND TECHNICAL RESEARCH AND SERVICES

This Act includes $651,000,000 for NIST’s scientific and technical core programs. Within these amounts, an increase of $30,000,000 is
changes to rules regarding in-flight use of mobile phones.

CONSTRUCTION
This Act includes $97,483,000 for FBI Construction and direct appropriations up to $16,000,000 for included for additional facilities to support the exploitation and warehousing of IEDs by the FBI. The purpose is to direct the funds to projects for which the Senate has allocated for building additional facilities to carry out the Bureau's mission.

DRUG ENFORCEMENT ADMINISTRATION
This Act includes a direct appropriation of $2,018,000,000 for the salaries and expenses of the Drug Enforcement Administration (DEA). The Act provides that this expenditure does not include service fees collected from DEA to allow DEA to devote additional funds to law enforcement.

BUREAU OF ALCOHOL, TOBACCO, FIREARMS AND EXPLOSIVES
This Act includes $1,176,000,000 for the salaries and expenses of the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF), to be used for the acquisition and installation of new equipment and to support the ATF Enforcement and Regulatory Oversight (ATF) program. The Senate report language states that the ATF is to receive an additional $250,000 for the ATF Enforcement and Regulatory Oversight program.

FEDERAL PRISON SYSTEM
This Act includes $1,425,500,000 for the salaries and expenses of the Federal Prison System, including $1,088,500,000 for salaries and expenses, $596,000,000 for corrections and parole, and $38,000,000 for costs of the Bureau of Prisons. The Act states that the Senate report language applies to the Bureau of Prisons.

FORENSIC SCIENCES
The Act includes $2,500,000 for the FBI Laboratory, which is the largest research and development program in the world. The Senate report language states that the FBI Laboratory is to be given an additional $250,000 for the current year.
CONGRESSIONAL RECORD—HOUSE
January 15, 2014

Colson Task Force.—Of the amount provided for justice reinvestment, not less than $1,000,000 is included to establish and support the operations of a nine-person, bipartisan, Blue Ribbon–Chartered Colson Task Force on Federal Corrections to address challenges in the Federal corrections system, as described in the report of the Department. The Department shall, no later than 60 days after enactment of this Act, choose an organization that will combine expertise in criminal justice with recognized relevant expertise in justice reinvestment and corrections reform. Not later than 180 days after the first meeting, the task force shall prepare and submit a report that contains a statement of its findings, conclusions, and recommendations to the Congress, Attorney General and President. The task force shall develop practical, data-driven policy options to increase public safety, improve offender accountability, reduce recidivism, and control growth of spending on corrections. Such findings should include legislative actions for the Congress to consider. As part of its work, the task force shall examine: overcrowding in Federal Prisons; and options to avert continued growth in the system population; and undertake a comprehensive analysis of relevant criminal justice data, identify factors driving the growth in prison populations, and study “lessons learned” from successful State-level justice reinvestment initiatives; and evaluate current and potential criminal justice policies, including the cost-effectiveness of spending on corrections.

JUVENILE JUSTICE PROGRAMS

This Act includes $254,500,000 for Juvenile Justice programs. These funds are distributed as follows:

<table>
<thead>
<tr>
<th>Program</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Part B—State Reentry Grants</td>
<td>$15,500</td>
</tr>
<tr>
<td>Emergency Planning—Juvenile Detention Facilities</td>
<td>$15,000</td>
</tr>
<tr>
<td>Youth Violence prevention Incentives</td>
<td>$15,000</td>
</tr>
<tr>
<td>Tribal Juvenile Justice Incentives</td>
<td>$7,000</td>
</tr>
<tr>
<td>Gang and Youth Violence Education and Prevention</td>
<td>$7,000</td>
</tr>
<tr>
<td>Implementation</td>
<td>$7,000</td>
</tr>
<tr>
<td>Juvenile Justice and Education Collaboration Assistance</td>
<td>$7,000</td>
</tr>
<tr>
<td>Violence Against Women and Children</td>
<td>$7,000</td>
</tr>
<tr>
<td>Community-Based Violence Prevention Initiatives</td>
<td>$7,000</td>
</tr>
<tr>
<td>Missing and Exploited Children</td>
<td>$7,000</td>
</tr>
<tr>
<td>Juvenile Reentry Corps</td>
<td>$7,000</td>
</tr>
<tr>
<td>National Forum on Youth Violence Prevention</td>
<td>$7,000</td>
</tr>
<tr>
<td>Children's Reentry Services Waiver Program</td>
<td>$7,000</td>
</tr>
<tr>
<td>Girls in the Justice System</td>
<td>$7,000</td>
</tr>
<tr>
<td>Total, Juvenile Justice</td>
<td>$254,500</td>
</tr>
</tbody>
</table>

Missing and exploited children.—The agreement provides $67,000,000 for missing and exploited children programs, of which not less than the current year funding shall be provided for Internet Crimes Against Children programs—related activities.

Part B—State Formula Grants.—The agreement provides $55,500,000 for Part B—State Formula Grants, which help States implement the Juvenile Justice and Delinquency Prevention Act and improve their juvenile justice systems. As the agreement term states, funds are included for the Juvenile Justice Reentry Block Grant (JARBG) program, the Act allows up to $10,000,000 provided under the Program for the first time, to expand the ability for States to fund reentry programs, including services and education for reentry and operational or permanent lease or purchase of buildings or other facilities, which are authorized activities under the former JARBG program. OJP shall ensure that States using funding under this program for operating juvenile facilities include...
COMMERCE, JUSTICE, SCIENCE, AND RELATED AGENCIES APPROPRIATIONS BILL, 2014

JULY 23, 2013.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. WOLF, from the Committee on Appropriations, submitted the following

REPORT

together with

MINORITY VIEWS

[To accompany H.R. 2787]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for Commerce, Justice, Science, and related agencies for the fiscal year ending September 30, 2014, and for other purposes.

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<th>Title</th>
<th>Page number</th>
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<td>Office of Science and Technology Policy</td>
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<td>Equal Employment Opportunity Commission</td>
<td>68 74</td>
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<td>International Trade Commission</td>
<td>69 74</td>
</tr>
<tr>
<td>Legal Services Corporation</td>
<td>70 75</td>
</tr>
<tr>
<td>Marine Mammal Commission</td>
<td>71 75</td>
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<tr>
<td>Office of the United States Trade Representative</td>
<td>71 75</td>
</tr>
<tr>
<td>State Justice Institute</td>
<td>72 76</td>
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</tbody>
</table>
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81–961
Section 102 makes appropriations for the Department available for hire of passenger motor vehicles, for services, and for uniforms and allowances as authorized by law.

Section 103 provides the authority to transfer funds between Department of Commerce appropriation accounts and requiring notification to the Committee of certain actions.

Section 104 extends Congressional notification requirements for NOAA satellite programs.

Section 105 provides for reimbursement for services within Department of Commerce buildings.

Section 106 clarifies that grant recipients under the Department of Commerce may continue to deter child pornography, copyright infringement, or any other unlawful activity over their networks.

Section 107 provides the Administrator with the authority to avail NOAA of needed resources, with the consent of those supplying the resources, to carry out responsibilities of any statute administered by NOAA.

Section 108 requires a monthly report on official travel to China.

TITLE II

DEPARTMENT OF JUSTICE

GENERAL ADMINISTRATION

SALARIES AND EXPENSES

The Committee recommends $103,900,000 for Department of Justice, General Administration, Salaries and Expenses, which is $4,842,000 below fiscal year 2013 funding, and $22,308,000 below the request. The Committee has provided separate funding recommendations by decision unit as follows:

<table>
<thead>
<tr>
<th>Department/Division</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Department Leadership</td>
<td>$17,094,000</td>
</tr>
<tr>
<td>Intergovernmental Relations/External Affairs</td>
<td>7,564,000</td>
</tr>
<tr>
<td>Executive Support/Professional Responsibility</td>
<td>12,971,000</td>
</tr>
<tr>
<td>Justice Management Division</td>
<td>66,271,000</td>
</tr>
<tr>
<td>Total, Salaries and Expenses</td>
<td>$103,900,000</td>
</tr>
</tbody>
</table>

Liaison partnerships.—The Council on American-Islamic Relations (CAIR) was listed as an unindicted co-conspirator in a case in which the Holy Land Foundation was found guilty of material support of a terrorist organization. The FBI prohibits its employees from engaging in any formal non-investigative cooperation with CAIR. The Committee urges the Attorney General to adopt a similar policy for all Department officials, and requests a report not later than 120 days after the date of enactment of this Act on the form such a policy would take and the status of its implementation.

Report on terrorist finance cases.—The Committee strongly supports efforts to identify, investigate, prosecute and disrupt terrorist financing operations, both domestically and abroad, and remains concerned about the transfer of funds from groups within the U.S. to designated terrorist organizations abroad. The Committee is aware that Department efforts, led by the FBI and its Terrorist Financing Operations Section and the National Security Division (NSD), are a critical subset of government-wide joint terrorism investigations and task forces. Such efforts include, in addition to in-
funds shall be available to support local-to-local law enforcement data and information sharing efforts focused on solving routine crimes, especially in rural areas, by sharing law enforcement information not categorized as criminal intelligence. All activities shall be consistent with national information sharing standards and requirements as determined by the Bureau of Justice Assistance.

**STATE AND LOCAL LAW ENFORCEMENT ASSISTANCE**

The Committee recommends $1,065,000,000 for State and Local Law Enforcement Assistance programs, which is $54,012,000 below fiscal year 2013 and $60,000,000 above the request. Funds are distributed as follows:

<table>
<thead>
<tr>
<th>Program</th>
<th>Recommendation (in thousands of dollars)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Byrne Memorial Justice Assistance Grants</td>
<td>$465,000</td>
</tr>
<tr>
<td>VALOR Initiative</td>
<td>(15,000)</td>
</tr>
<tr>
<td>Domestic Radicalization Research</td>
<td>(4,000)</td>
</tr>
<tr>
<td>Puerto Rico Plébiscito</td>
<td>(95,000)</td>
</tr>
<tr>
<td>Comprehensive School Safety Initiative</td>
<td>(75,000)</td>
</tr>
<tr>
<td>State Criminal Alien Assistance Program</td>
<td>165,000</td>
</tr>
<tr>
<td>Byrne Competitive Grants</td>
<td>10,000</td>
</tr>
<tr>
<td>Victims of Trafficking Grants</td>
<td>13,500</td>
</tr>
<tr>
<td>Drug Courts</td>
<td>41,000</td>
</tr>
<tr>
<td>Mentally Ill Offender Act</td>
<td>7,500</td>
</tr>
<tr>
<td>Residential Substance Abuse Treatment</td>
<td>6,000</td>
</tr>
<tr>
<td>Capital Litigation and Wrongful Conviction Review</td>
<td>1,000</td>
</tr>
<tr>
<td>Economic, High-tech and Cyber Crime Prevention</td>
<td>4,000</td>
</tr>
<tr>
<td>Adam Walsh Act Implementation</td>
<td>20,000</td>
</tr>
<tr>
<td>National Sex Offender Public Website</td>
<td>1,000</td>
</tr>
<tr>
<td>National Instant Criminal Background Check System (NICS) Initiative</td>
<td>55,000</td>
</tr>
<tr>
<td>DNA Initiative</td>
<td>125,000</td>
</tr>
<tr>
<td>Debbie Smith DNA Backlog Grants</td>
<td>(117,000)</td>
</tr>
<tr>
<td>Post Conviction DNA Testing Grants</td>
<td>(4,000)</td>
</tr>
<tr>
<td>Sexual Assault Forensic Exam Program Grants</td>
<td>(4,000)</td>
</tr>
<tr>
<td>CASA—Special Advocates</td>
<td>3,500</td>
</tr>
<tr>
<td>Tribal Assistance</td>
<td>30,000</td>
</tr>
<tr>
<td>Second Chance Act/Offender Reentry</td>
<td>55,000</td>
</tr>
<tr>
<td>Smart Probation</td>
<td>(5,000)</td>
</tr>
<tr>
<td>Veterans Treatment Courts</td>
<td>4,000</td>
</tr>
<tr>
<td>Missing Alzheimer’s Patients Grants</td>
<td>1,000</td>
</tr>
<tr>
<td>Prescription Drug Monitoring</td>
<td>7,000</td>
</tr>
<tr>
<td>Prison Rape Prevention and Prosecution</td>
<td>12,500</td>
</tr>
<tr>
<td>Campus Public Safety</td>
<td>1,000</td>
</tr>
<tr>
<td>Justice Reinvestment Initiative</td>
<td>25,000</td>
</tr>
<tr>
<td>Charles Coleson Task Force on Federal Corrections</td>
<td>(1,000)</td>
</tr>
<tr>
<td>Transfer to DEA for meth lab cleanups</td>
<td>10,000</td>
</tr>
<tr>
<td><strong>TOTAL, State and Local Law Enforcement Assistance</strong></td>
<td><strong>$1,065,000</strong></td>
</tr>
</tbody>
</table>

**National Instant Criminal Background Check System (NICS) Initiative grants.**—The recommendation includes $55,000,000 for grants to improve records in the NICS system, which is $37,338,000 above fiscal year 2013 and the same comparable funding level as the request.

NICS is a critical tool for keeping firearms out of the hands of prohibited persons, but is only effective if State records are complete and included. According to the FBI, 16 jurisdictions have submitted fewer than five mental health records into the NICS system, and six jurisdictions submitted none.
plementing the initiative. NIJ shall work closely with the National Center for Campus Public Safety in this effort and shall provide additional operational support to the Center as needed. The initiative shall, at a minimum, provide for research, evaluation and statistics relating to school safety and youth violence, and provide evidence-based grants to States and localities to improve school safety. NIJ shall report to the Committee no later than 90 days after enactment of this Act on its plans for implementation of this initiative.

Byrne Memorial Justice Assistance Grant (Byrne/JAG) program.—The recommendation includes $465,000,000 for the Byrne/JAG program. Funding under this formula program is authorized for law enforcement programs; prosecution and court programs; prevention and education programs; corrections programs; drug treatment and enforcement programs; planning, evaluation, and technology improvement programs; and crime victim and witness programs, other than compensation. Within the amount provided, $76,000,000 is for the comprehensive school safety initiative described above, $4,000,000 is for research on domestic radicalization, $2,500,000 is for a Puerto Rico plebiscite and $15,000,000 is for the Preventing Violence Against Law Enforcement and Ensuring Officer Resilience and Survivability (VALOR) Initiative. The recommendation for Byrne/JAG formula grants is $4,054,000 above the fiscal year 2013 level.

Puerto Rico plebiscite.—The recommendation includes $2,500,000 for objective, nonpartisan voter education about, and a plebiscite on, options that would resolve Puerto Rico’s future political status. The funds provided for the plebiscite shall not be obligated until 45 days after the Department notifies the Committees on Appropriations that it approves of an expenditure plan from the Puerto Rico State Elections Commission for voter education and plebiscite administration, including approval of the plebiscite ballot. This notification shall include a finding that the voter education materials, plebiscite ballot, and related materials are not incompatible with the Constitution and laws and policies of the United States.

Bulletproof Vest Partnership (BVP).—As in the Administration’s request, the recommendation does not include additional funding for the BVP. The Department has at least $30,000,000 in prior-year unobligated balances available to support grant activities in fiscal year 2014. This pause in new appropriated funding for the BVP will not disrupt the program’s operations.

State Criminal Alien Assistance Program (SCAAP).—The recommendation includes $165,000,000 for SCAAP, which provides grants that reimburse states and localities for the costs incurred in incarcerating undocumented criminal aliens. The President’s request proposed to terminate this program.

Economic, high-technology and cyber crime prevention.—The recommendation includes $4,000,000 for economic, high-technology, and cyber crime prevention. The Committee encourages the Department to assist State and local law enforcement agencies with the prevention, investigation and prosecution of intellectual property crimes. This program, administered by the Bureau of Justice Assistance, provides competitive grants to support and train State and local public safety agencies to combat intellectual property crimes such as counterfeiting and piracy.